



# City of Doncaster Council

Would you please note that a Group Meeting will be held at 1.00 p.m. in the Civic Office.

## Agenda

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To all Members of the

## COUNCIL

Notice is given that a Meeting of the Council is to be held as follows:

**Venue:** Council Chamber, Civic Office, Waterdale, Doncaster DN1 3BU

**Date:** Monday, 27th February, 2023

**Time:** 2.00 pm

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### BROADCASTING NOTICE

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**Damian Allen**  
Chief Executive

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Issued on: Friday, 17 February 2023

**Governance Officer for this meeting**

David Taylor  
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City of Doncaster Council

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## ITEMS

1. Apologies for Absence.
2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
3. Declarations of Interest, if any.
4. Minutes of the Council Meeting held on 19th January, 2023. 1 - 18
5. To receive any announcements from the Chair of Council, the Mayor, Members of the Cabinet or the Head of Paid Service.
6. Questions from the public in accordance with Council Procedure Rule 13:-

(a) Question from Miss Kanisha Snape to the Mayor of Doncaster, Ros Jones:-

“As care experienced young people in Doncaster, we should be able to thrive, grow and reach our full potential without the fear of prejudice. In order to tackle the stigma and discrimination that care experienced people face every day, would you as the Mayor and Lead Member of the local Authority who are our Corporate Parents, support the national campaign in making care experience a protected characteristic here in Doncaster?”

### **A. Items where the Public and Press may not be excluded.**

#### **For Decision**

7. Corporate Plan 2023-24. 19 - 38
8. Capital Strategy and Capital Budget 2023/24 - 2026/27. 39 - 80
9. The Treasury Management Strategy Statement 2023/24 - 2026/27. 81 - 116
10. Revenue Budget 2023/24 - 2025/26. 117 - 210
11. Housing Revenue Account Budget 2023/24 - 2026/27. 211 - 232
12. Council Tax Setting and Statutory Resolutions 2023/24. 233 - 250
13. Annual Pay Policy Statement 2023/24. 251 - 276
14. Request to change the name of the Parish of Barnburgh with Harlington. 277 - 282
15. To consider the following Motion, written notice of which has been given by Councillor Lani-Mae Ball and Seconded by Councillor Rachael Blake, in accordance with Council Procedure Rule 16.1:-

“The City of Doncaster Council notes the campaign to make care experienced a protected characteristic and that Cumberland, Westmorland and Furness, Redcar and Cleveland, Ashfield, Wigan, Manchester, Edinburgh, Nottingham, Nottinghamshire, Sefton and Lambeth councils have already done this already.

The City of Doncaster Council notes that Cara, Rebecca, Kanisha, Courtney, Chelsea and Fay from the Doncaster ‘Hear me out’ group have championed this motion in Doncaster and they have asked us as their corporate parents to back them in creating a better future for all care experienced people no matter where they are from.

The City of Doncaster Council believes that Care experienced people face significant barriers that impact them throughout their lives:-

- Despite the resilience of many care experienced people, society too often does not take their needs into account;
- Care experienced people often face discrimination and stigma across housing, health, education, relationships, employment and in the criminal justice system;
- Care experienced people often face a postcode lottery of support;
- As corporate parents, councillors have a collective responsibility for providing the best possible care and safeguarding for the children who are looked after by us as an authority;
- All corporate parents should commit to acting as mentors, hearing the voices of looked after children and young people and to consider their needs in any aspect of council work;
- Councillors should be champions of our looked after children and challenge the negative attitudes and prejudice that exists in all aspects of society; and
- The Public Sector Equality Duty requires public bodies, such as councils, to eliminate unlawful discrimination, harassment and victimisation of people with protected characteristics.

The City of Doncaster Council therefore RESOLVES:-

1. When making any decisions in relation to its policies or formulating its Council Plan that it recognises that Care Experienced people are an vulnerable group who face discrimination;
2. That it recognises that Councils have a duty to put the needs of vulnerable people at the heart of decision-making through

co-production and collaboration;

3. That in the delivery of the Public Sector Equality Duty the Council includes care experience in the publication and review of Equality Objectives and the annual publication of information relating to people who share a Protected Characteristic in services and employment;
  4. That this council will treat care experience as if it were a Protected Characteristic so that future services and policies made and adopted by the Council should be assessed through Equality Impact Assessments to determine the impact of changes on people with care experience, alongside those who formally share a Protected Characteristic;
  5. To formally call upon all other bodies including 'Team Doncaster' to treat care experience as a Protected Characteristic until such time as it may be introduced by legislation;
  6. To formally call upon all other bodies including 'Team Doncaster' to adopt corporate parenting for children in care and care experienced people until such time as it may be introduced by legislation; and
  7. For the Council to proactively seek out and listen to the voices of care experienced people when developing new policies based on their views."
16. To consider the following Motion, written notice of which has been given by Councillor Gemma Cobby and Seconded by Councillor Emma Muddiman-Rawlins, in accordance with Council Procedure Rule 16.1:-

"Full Council notes that:-

1. The pressure on organisations to pay their fair share of tax has never been stronger;
2. Polling from the Institute for Business Ethics finds that "corporate tax avoidance" has, since 2013, been the clear number one concern of the British public when it comes to business conduct;
3. Two thirds of people (66%) believe the Government and local councils should at least consider a company's ethics and how they pay their tax, as well as value for money and quality of service provided, when awarding contracts to companies;
4. Around 17.5% of public contracts in the UK have been won by companies with links to tax havens;

5. It has been conservatively estimated that losses from multinational profit-shifting (just one form of tax avoidance) could be costing the UK some £17bn per annum in lost corporation tax revenues; and
6. The Fair Tax Mark offers a means for business to demonstrate good tax conduct, and has been secured by a wide range of businesses across the UK, including FTSE-listed PLCs, co-operatives, social enterprises and large private businesses.

Full Council believes that:-

1. Paying tax is often presented as a burden, but it shouldn't be;
2. Tax enables us to provide services from education, health and social care, to flood defence, roads, policing and defence. It also helps to counter financial inequalities and rebalance distorted economies;
3. As recipients of significant public funding, local authorities should take the lead in the promotion of exemplary tax conduct; be that by ensuring contractors are paying their proper share of tax, or by refusing to go along with offshore tax dodging when buying land and property;
4. Where councils hold substantive stakes in private enterprises, influence should be wielded to ensure that such businesses are exemplars of tax transparency and tax avoidance is shunned;
5. More action is needed, however, as current and proposed new UK procurement law significantly restricts councils' ability to either penalise poor tax conduct (as exclusion grounds are rarely triggered) or reward good tax conduct, when buying goods or services; and
6. UK cities, counties and towns can and should stand up for responsible tax conduct - doing what they can within existing frameworks and pledging to do more given the opportunity, as active supporters of international tax justice.

Full Council resolves to:-

1. Approve the Councils for Fair Tax Declaration;
2. Lead by example and demonstrate good practice in our tax conduct, right across our activities;
3. Ensure IR35 is implemented robustly and contract workers pay a fair share of employment taxes;
4. Not use offshore vehicles for the purchase of land and property, especially where this leads to reduced payments of stamp duty;

5. Undertake due diligence to ensure that not-for-profit structures are not being used inappropriately by suppliers as an artificial device to reduce the payment of tax and business rates;
  6. Demand clarity on the ultimate beneficial ownership of suppliers UK and overseas and their consolidated profit & loss position, given lack of clarity could be strong indicators of poor financial probity and weak financial standing;
  7. Promote Fair Tax Mark certification especially for any business in which we have a significant stake and where corporation tax is due;
  8. Support Fair Tax Week events in the area, and celebrate the tax contribution made by responsible businesses are proud to promote responsible tax conduct and pay their fair share of corporation tax; and
  9. Support calls for urgent reform of UK procurement law to enable local authorities to better penalise poor tax conduct and reward good tax conduct through their procurement policies.”
17. Questions by Elected Members in accordance with Council Procedure Rules 15.2 and 15.3:-
- (i) Questions on Notice to the Executive:-
    - (a) Question from Councillor Nick Allen to the Mayor of Doncaster, Ros Jones:-

“Thirteen months ago, I asked you to provide an update regarding the sale of land near Rose Hill in Bessacarr. As you know, this is an extremely controversial subject, the planning proposal has provoked a significant backlash as residents do not want to lose access to much needed green space. Could you explain why the proposal has not gone before the Planning Committee yet. What has caused the delay and does the Council stand to benefit from the sale? If so, how much money is the town going to make?”
    - (b) Question from Councillor Thomas Noon to the Deputy Mayor, Councillor Glyn Jones:-

“Over the last 10 years we have seen a decrease in our social housing levels, but an increase in the size on the waiting list, (currently at 7,741) yet during this time we have only built 476 council houses, why is this?”

- (c) Question from Councillor Jane Cox to the Mayor of Doncaster, Ros Jones:-

“The budget in 20/21 and again 22/23 referenced the drop in customers since Doncaster Council staff working from home as a pressure. Is the Mayor going to ensure Council employee’s come back to work in the office 100% of the time. Not only will this help the economy, it will ensure the smooth running of the Council departments. Will she also ensure that senior officials do not spend 20% of their time working from home?”

- (d) Question from Councillor Laura Bluff to Councillor Rachael Blake:-

“On 9th September 2021, the law changed prohibiting Local Authorities from placing a child under the age of sixteen in an unregulated placement (The Care Planning, Placement and Case Review (England) (Amendment) Regulations 2021). In the response to my question on those in unregulated placements, I have been told that four children under the age of sixteen are in unregulated placements. As this is illegal, on what date was Ofsted informed?”

- (e) Question from Councillor Steve Cox to Councillor Joe Blackham:-

“Owing to the situation with the ongoing sales of land and assets in Doncaster including sites such as Rose Hill, do you now feel Councillors should have a direct role in the disposal of assets within their wards? I have long advocated for an accountable Assets Board, one which would function like an OSMC. Is this something you could support and how can it be achieved?”

- (f) Question from Councillor Glenn Bluff to Councillor Joe Blackham:-

“The M1 corridor along the A635 in Barnsley has been upgraded to accommodate new distribution centres. The A635 on the Doncaster side is not a dual carriage way like the Barnsley side but is a rural single carriageway running through small villages like Yorkshire’s most polluted village Hickleton. Now Barnsley are expanding the distribution centres with a 75 acre site at Goldthorpe at the expense of Doncaster citizens and their health. What options do we have along the Doncaster portion of the A635 from Hickleton to the A1m to counter the impact of Barnsley’s growth and the increase in HGVs?”

- (ii) Questions without Notice to the Executive and the Chairs of Committees.

**For Information and Not Endorsement**

18. Annual Report on Executive Decisions Taken Under Special Urgency (Rule 16) Provisions. 283 - 290
19. To receive the minutes of the following Joint Authorities. 291 - 314
- A. South Yorkshire Mayoral Combined Authority Board held on 16th January, 2023.
  - B. South Yorkshire Local Enterprise Partnership Board held on 12th January, 2023.
  - C. South Yorkshire Fire and Rescue Authority held on 21st November, 2022.